

1 The Brighton Collaboration Standardized Template for Collection of Key Information for
2 Risk/Benefit Assessment of Nucleic Acid (RNA and DNA) Vaccines

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35 *Disclaimer:* The findings, opinions, conclusions, and assertions contained in this consensus
36 document are those of the individual members of the Working Group. They do not necessarily
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46 Abstract:

47 Nucleic acid (DNA and RNA) vaccines are among the most advanced vaccines for COVID-19
48 under development. The Brighton Collaboration Viral Vector Vaccines Safety Working Group
49 (V3SWG) has prepared a standardized template to describe the key considerations for the risk-
50 benefit assessment of nucleic acid vaccines. This will facilitate key stakeholders to anticipate
51 potential safety issues and interpret or assess safety data. This would also help improve
52 communication and public acceptance of licensed nucleic acid vaccines.

53 Key Words:

54 Brighton Collaboration, COVID-19, CEPI, vaccines, risk-benefit, nucleic acid

55 Introduction:

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57 The Brighton Collaboration (www.brightoncollaboration.org) was launched in 2000 to improve
58 the science of vaccine safety.¹ The Brighton Collaboration formed the Viral Vector Vaccines
59 Safety Working Group (V3SWG) in October 2008 to improve the ability of key stakeholders to
60 anticipate potential safety issues and meaningfully assess or interpret safety data, thereby
61 facilitating greater public acceptance when viral vector vaccines are licensed.² The V3SWG has
62 since published completed standardized templates describing the key considerations for a risk-
63 benefit assessment of several new viral vectors or their vaccines. The information on the template
64 will hopefully facilitate communication of otherwise complex and highly technical data among
65 key stakeholders (some of whom may lack subspecialized training in biotechnology) and increase
66 the transparency, comparability, and comprehension of essential information. The template has
67 been used for the standardized risk-assessment of several new viral vector vaccines,³⁻⁵ including
68 some targeting Ebola. The WHO Global Advisory Committee on Vaccine Safety (GACVS)

69 endorsed the use of the template for other new candidate Ebola vaccines “as it is a structured
70 approach to vaccine safety”.⁶

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72 In 2020, the development of vaccines for COVID-19 is appropriately occurring with
73 unprecedented speed.⁷ The pace and volume of development make a deliberate and systematic
74 approach that is accessible and understandable to a diversity of stakeholders all the more important.
75 Several DNA and RNA vaccine candidates are among the most advanced COVID-19 vaccines in
76 development. The Brighton Collaboration V3SWG has therefore developed a specific template for
77 nucleic acid vaccines that the Coalition for Epidemic Preparedness Innovations (CEPI) and other
78 key stakeholders will use to evaluate and communicate the benefit-risk of vaccines using these
79 nucleic acid platforms. See Supplementary Material for definitions and additional guidance for
80 completing this template.

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82 DNA vaccines have been under development since the early 1990’s. They comprise a bacterial
83 plasmid DNA expressing an immunogen of interest under the control of a eukaryotic promoter.
84 This results in the *de novo* synthesis of the immunogen in the vaccine recipient and the stimulation
85 of both B and T cell immune responses. DNA vaccination was a highly promising approach to
86 vaccination with relatively straightforward construction of the vaccine and ease of large-scale
87 manufacture. Some are licensed for veterinary use and some have undergone clinical trials in
88 humans, but to date none are licensed in humans. Due to the very low immune response in humans
89 with simple naked plasmid DNA, research has focused on methods to enhance the response,
90 including optimizing codon usage, optimizing the formulation for improved uptake of the DNA,
91 optimizing the route or method of administration, or the co-administration of DNA encoding

92 immune stimulatory molecules. The use of DNA to prime an individual followed by a heterologous
93 vaccination with the same antigen in an alternate format, e.g. a viral vector, is producing promising
94 results. Due to the uniqueness of DNA as a vaccine and the approaches being used to improve
95 their immunogenic effect, vaccination with DNA presents a unique set of safety issues.⁸ The 2019
96 proposed revision of the WHO guidelines on DNA vaccines lists the approaches being employed
97 to enhance the immunogenicity of a DNA vaccine.⁹

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99 RNA vaccines are a more novel approach. An RNA vaccine is typically a messenger RNA
100 molecule that encodes the immunogen of interest; some RNA vaccines employ self-amplifying
101 RNA that directs its own replication within the host cell thus expressing more of the immunogen.
102 Self-amplifying RNA vaccines typically link the antigen-encoding RNA to an RNA replication
103 cassette derived from an RNA virus. None have been licensed for use in either humans or animals,
104 but several have shown promise in animal models and one is currently undergoing Phase I clinical
105 trials.¹⁰ In contrast to a DNA vaccine, an RNA vaccine is translated directly within the cytoplasm
106 of the cell without the need to be transported into the nucleus for transcription; thus there is no
107 concern regarding insertional mutagenesis. Similar to a DNA vaccine though, the *de novo*
108 intracellular synthesis of the immunogen of an RNA vaccine stimulates both B and T cell
109 responses. Due to the greater lability of RNA compared with DNA, more care has to be given to
110 their formulation. More data is required on RNA vaccines safety profile.^{11,12}

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112 RNA and DNA vaccines have, in theory, a distinct advantage of rapid development and
113 deployment, especially in the context of an emerging pandemic, because the only requirement for

114 construction of any particular vaccine is the nucleic acid sequence of the immunodominant
115 antigen(s) of the target pathogen.

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137 **Supplementary Material**

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139 **Specific Instructions for Completing the V3SWG Template:**

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141 ● Please read these instructions before you complete the nine sections. Send questions
142 to:brightoncollaborationv3swg@gmail.com

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144 ● The first section entitled “Authorship” should include your name and the latest date
145 completing the form. If you are working with someone else to complete this form, their
146 name should be provided as well. If you are updating the form, please provide the
147 updated date. These co-authors will be included in the final published template in Vaccine
148 once reviewed and approved by the V3SWG and in subsequent Wiki updates on the
149 V3SWG website.

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151 ● Sections 2-7 collect information regarding the basic vaccine information (Section 2), the
152 target pathogen and population (Sections 3), characteristics of transgene and expression,
153 (Section 4), delivery and administration (Section 5), toxicology and nonclinical (Section 6)
154 and human efficacy and other important information (Section 7). Depending on the
155 vaccine, some sections may be redundant or not applicable, for example if the section is
156 for a DNA vaccine but the template is being completed for a RNA vaccine. In cases of
157 redundancies, an answer may simply refer to the answer in a previous section.

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159 ● Answer questions by responding in the column entitled ‘Information.’ If you have any
160 comments or concerns regarding the question or your answer to the question, note these
161 in the ‘Comments/Concerns’ column. Finally, please provide references in the ‘Reference’
162 column. More than one reference can be used per question. You can simply write the first
163 author’s last name, first name initials, and year of publication (e.g. Lewis MH, 2003) in the
164 “Reference” column here, but please provide the full citation for the reference at the end
165 of the form. Unpublished data are acceptable, though we do wish for you to include the
166 source and contact information.

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168 ● Sections 8 and 9 have column titles that differ from preceding sections intended to
169 provide a summary assessment of adverse effects and toxicity of the vaccine. Please
170 summarize adverse effects and toxicities as requested and rate the risk in the following
171 fashion: none, minimal, low, moderate, high, or unknown. If there is insufficient data for
172 use of the platform in humans to accurately make these assessments, please state so in
173 response to the questions.

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175 ● When completing information on adverse effects in Section 8, please provide as many
176 details as possible based on the Brighton Collaboration Guidelines for collection, analysis
177 and presentation of vaccine safety data in pre- and post-licensure clinical studies.¹³

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179 ● If a literature search was conducted to complete any of the Sections (strongly
180 encouraged), please add the following information in the Reference(s) column: 1) time

181 period covered (e.g., month/year to month/year); 2) Medical Subject Headings (MeSH)
182 terms used; 3) the number of references found; and 4) the actual references with relevant
183 information used. For prior published templates, please search PubMed for “Brighton
184 Collaboration V3SWG”.

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262 relationships that could have appeared to influence the work reported in this paper.

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| <p style="text-align: center;">Brighton Collaboration Concatenated Version of Standardized Template for Collection of Key Information for Risk Assessment of Nucleic Acid (RNA and DNA) Vaccines. See for regular https://brightoncollaboration.us/v3swg/ version.</p> | | | | | | | | |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------|-----------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------|
| 1. Authorship | 2. Basic Vaccine information | 3. Target Pathogen and Population | 4. Characteristics of Vaccine Transgene and Expression | 5. Delivery and Administration | 6. Toxicology and Nonclinical | 7. Human Efficacy and Other Important Information | 8. Adverse Event (AE) Assessment of the Vaccine Platform (*see Instructions): | 9. Overall Risk Assessment |
| 1.1. Author(s) | 2.1 Vaccine name | 3.1 What is the target pathogen? | 4.1 Nature of the nucleic acid platform (DNA - synthetic, bacterial, plasmid, linear, >1 type/molecule, other; RNA -messenger, self-replicating, other) | 5.1 How might the delivery vehicle impact the safety profile of the vaccine? | 6.1 How long does the RNA or DNA persist in vivo (may specify in tissue/serum, proximal/distal to site of administration)? | 7.1 What is the evidence that the vaccine would generate a protective immune response in humans (e.g., natural history, passive immunization, animal challenge studies)? | 8.1. Approximately how many humans have received this vaccine to date? If variants of the vaccine platform, please list separately _____ | 9.1 Please summarize key safety issues of concern identified to date, if any: |

| | | | | | | | | |
|-----------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------|--------------------------------------------|-----------------------------------------------------------------------------------|
| 1.2. Date completed/updated | 2.2 Nucleic Acid Type: DNA, RNA, self-amplifying RNA | 3.2 What are the disease manifestations caused by the target pathogen in humans, for the following categories: | 4.2 Gene(s) incorporated into the vaccine (antigen, T-cell epitopes, antibiotic resistance factors, cytokines, other) | 5.2 How might the vaccine delivery method impact the safety profile?* (e.g., electroporation (please specify name of device), intradermal needle injection) | 6.2 What is the risk of integration of sequences from the platform nucleic acid into the host genome? | 7.2 Describe other key information that may impact Benefit-Risk | 8.2. Method(s) used for safety monitoring: | ●how should they be addressed going forward |
| | 2.3 Adjuvant (if applicable) | ●In healthy people | 4.3 Factors enhancing/controlling gene expression | 5.3 How might any co-administered components (e.g., adjuvants, cytokines, immunomodulatory molecules) impact the safety profile? | 6.3 What is the possible risk of autoimmunity or a harmful immune response? | | ●Spontaneous reports/passive surveillance | 9.2 What is the potential for causing serious unwanted effects and toxicities in: |
| | 2.4 Final Vaccine Formulation: Identify components of formulation that may impact delivery into cells, stability, and safety (e.g., complexing with polymers, encapsulation within microparticles, liposomes) | ●In immunocompromised people | 4.4 Non-expressed features impacting vaccine efficacy (CpG sequences, other) | 5.4 If applicable, describe the heterologous prime-boost regimen that this vaccine is a part of and the possible impact on safety | 6.4 Do animal models for toxicity exist? Summarize results | | ●Diary | ● healthy humans? |

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|------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------|--|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------|
| <p>2.5 Route and method of Delivery (e.g., IM injection, gene gun, electroporation)</p> | <ul style="list-style-type: none"> ● In neonates, infants, children | <p>4.5 Other sequence features that may impact safety (e.g., sequences in DNA that might facilitate insertion or recombination)</p> | <p>5.5 Describe how components of formulation may impact delivery into cells, stability**, and safety (e.g., complexing with polymers, encapsulation within microparticles, nanoparticles and liposomes)</p> | <p>6.5 Do animal models for immunogenicity and efficacy exist? Summarize results</p> | | <ul style="list-style-type: none"> ● Other active surveillance | <ul style="list-style-type: none"> ● immunocompromised humans? |
| | <ul style="list-style-type: none"> ● During pregnancy and in the fetus | <p>4.6 Is the transgene likely to induce immunity to all strains/genotypes of the target pathogen?</p> | | <p>6.6 What is the evidence of disease enhancement (if any) in vitro or in animal models?</p> | | <p>8.3. What criteria were used for grading the AEs?</p> | <ul style="list-style-type: none"> ● human neonates, infants, children? |
| | <ul style="list-style-type: none"> ● In elderly | <p>4.7 What is known about the immune response to the vaccine (binding, functional, and neutralizing antibody, B-cell, T-cell memory, etc.)?</p> | | <p>6.7 What is known about biodistribution of the platform nucleic acid in animal models?</p> | | <ul style="list-style-type: none"> ● 2007 US FDA Guidance for Industry Toxicity Grading Scale for Healthy Adult and Adolescent Volunteers Enrolled in Preventive Vaccine Clinical Trials | <ul style="list-style-type: none"> ● pregnancy and in the unborn in humans? |
| | <ul style="list-style-type: none"> ● In any other special populations | | | <p>6.8 Does the vaccine have any impact on innate immunity? If so, what are the implications</p> | | <ul style="list-style-type: none"> ● If no criteria were used for grading, or if other metrics were employed, please describe: | <ul style="list-style-type: none"> ● in any other special populations |

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|--|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------|--|
| | | | for Benefit-Risk? | | |
| | <p>3.3 Briefly, what are the key epidemiologic characteristics of the disease caused by the target pathogen (e.g., incubation period, communicable period, route/s of transmission, case fatality rate, transmissibility characteristics such as basic reproductive ratio (R_0))?</p> | | <p>6.9 What is the evidence that the vaccine has generated a beneficial immune response in:</p> | <p>8.4. List and provide frequency of any related or possibly related serious* AEs observed (*see Instructions)</p> | |
| | <p>3.4 What sections of the population are most affected by the target pathogen (e.g., pediatric, pregnant, lactating women (breast-feeding), adult, elderly)?</p> | | <ul style="list-style-type: none"> •Small animal models? | <p>8.5. List and provide frequency of any serious, unexpected AE</p> | |

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|--|----------------------------------------------------------------------------------------------------------------------------------|--|-----------------------------------------------------------------------------|--|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| | <p>3.5 What is known about the correlates of protective immunity to the target pathogen or to the disease?</p> | | <ul style="list-style-type: none"> ●Nonhuman primates (NHP)? | | <p>8.6. List and provide frequency of any serious, unexpected statistically significantly increased AE or lab abnormality in vaccinee vs. control group</p> | |
| | <p>3.6 Please describe any other key information about the target pathogen or population that may inform benefit risk</p> | | | | <ul style="list-style-type: none"> ●Describe the control group: _____. | |
| | | | | | <p>8.7. List and provide frequency of Adverse Events of Special Interest</p> | |
| | | | | | <p>8.8. What is the evidence of disease enhancement (if any) in humans?</p> | |
| | | | | | <p>8.9. Did a Data Safety Monitoring Board (DSMB) or its equivalent oversee the study?</p> | |
| | | | | | <ul style="list-style-type: none"> ●Did it identify any safety issue of concern? | |
| | | | | | <ul style="list-style-type: none"> ●If so describe | |

* Also consider the safety impact of multi-dose delivery methods, the use of multi dose vaccine vials, and any special considerations for disposal.

** Stability is considered here in the context of any relevant intrinsic characteristic of the vaccine deemed relevant for safety purposes. For example, among the risks that WHO, FDA, and EMA list for the use of DNA vaccines is the hazard of integration into recipient's chromosomal DNA with the resulting risk of insertional mutagenesis or spreading of antibiotics resistance genes. The probability of chromosomal integration increases if the introduced pDNA has been linearized, and this is the reason that

regulatory authorities require the plasmid preparation intended for vaccination or gene therapy to contain a high percentage of supercoiled material (usually >80%). The percentage of supercoiled material is also used as a criterion of DNA vaccine stability at different storage temperatures.

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